HALTON BOROUGH COUNCIL

RIGHTS OF WAY IMPROVEMENT PLAN

SUMMARY

1.0 INTRODUCTION

- 1.1 Public Rights of Way (PRoW) are a fundamental element of an integrated transport system. Halton's current Local Transport Plan covering the period 2006/07 to 2010/11 acknowledges that PRoW help to address all four shared transport priorities and all seven of the Quality of Life issues. These contributions are summarised as follows:
 - Tackling Congestion by providing routes remote from motorised traffic that cater for sustainable transport modes;
 - Delivering Accessibility by providing and maintaining routes that give access to local facilities and employment;
 - Safer Roads by providing routes for otherwise vulnerable road users that are remote from motorised traffic;
 - Better Air Quality by encouraging less polluting modes of transport;
 - Sustainable and Prosperous Communities by providing opportunities for walking and cycling, the plan offers affordable travel to those who do not have access to a car;
 - Enhancing 'People Friendly' Places by creating a network of routes that are safe and which increase accessibility to the countryside;
 - Protection and Enhancement of Landscapes and Biodiversity by ensuring that routes are maintained in ways that protect the needs of plants and animals;
 - Enhanced Personal Security by designing walking and cycling routes to maximise personal security;
 - Healthier Communities by providing and promoting a comprehensive network of attractive routes, where people can exercise through walking and cycling, which in turn can assist in promoting general well being along with reducing obesity and diseases such as coronary heart disease, strokes and diabetes;
 - Fewer Transport Related Noise Problems by providing convenient alternatives to car based travel for short journeys; and
 - Progress Towards Climate Change Objectives by providing walking and cycling facilities that reduce dependence on motorised traffic and thereby carbon emissions.
- 1.2 Section 60 of the Countryside and Rights of Way Act 2000 introduced a requirement that all highway authorities in England and Wales prepare a Rights of Way Improvement Plan (ROWIP).
- 1.3 Rights of Way Improvement Plans are not about rights of way in isolation, they are intended to deliver an integrated network of routes in and between town and country. The Rights of Way Improvement Plan must assess:
 - The extent to which the local rights of way meet the present and likely future needs of the public;
 - The opportunities provided by local rights of way for exercise and other forms of outdoor recreation and enjoyment of the authority's area; and
 - The accessibility of local rights of way to blind and partially sighted people and others with mobility problems.

- 1.4 The plan must contain a Statement of Actions that the highway authority intends to carry out in order to improve its network with particular regard to issues identified within the assessment. The Department for Environment, Food and Rural Affairs has issued guidance to local authorities on how it should approach the preparation of its Plan and we have followed this guidance.
- 1.5 The Rights of Way network is undoubtedly a major element of facilitating access to the countryside and to services, but this on its own does not show the full picture, as they are also a major recreational and transport resource. In addition, there are many other routes and sites that are used by the general public for informal countryside access and every day journeys that are not legally recorded as definitive public rights of way.
- 1.6 With this in mind the Rights of Way Improvement Plan for Halton considers the whole network of other access routes¹, public open spaces and sites, including the potential of 'Open Country', as well as definitive rights of way and highways. It also looks at the whole spectrum of users and journey purposes, from disabled access needs to routes to open access land.
- 1.7 Once the ROWIP is published the Council is required to make a new assessment and review it within 10 years. Thereafter, it is required to review the plan at not more than ten-year intervals. This is Halton's first full 10 year Rights of Way Improvement Plan.

The ROWIP is a strategic document and will eventually form a distinct strand of Halton's Local Transport Plan (LTP). It is also supportive of the Council's Mersey Gateway Sustainable Transport Strategy.

- 1.8 Under the Strategic Environmental Assessment Directive and Planning and Compulsory Purchase Act 2004 there is a requirement to undertake a Strategic Environmental Assessment (SEA) and Sustainability Appraisal (SA) on certain plans and programmes such as the ROWIP. Consultants were commissioned by Halton Borough Council (HBC) to undertake an integrated Sustainability Appraisal (SA) and Strategic Environmental Assessment (SEA) of the Halton Rights of Way Improvement Plan (ROWIP) in accordance with the Planning and Compulsory Purchase Act 2004 and SEA Directive respectively. The methodology for undertaking the SA/SEA followed the SEA Directive requirements and the Department for Communities and Local Government's (DCLG) Guidance 'Sustainability Appraisal of Regional Spatial Strategies and Local Development Documents' (November 2005) which sets out the SA process as required under the Planning and Compulsory Purchase Act 2004.
- 1.8.1 The SA/SEA process seeks to ensure that the environmental, social and economic effects of implementing a plan are considered. The SA/SEA process has shown that implementation of Halton's ROWIP and associated policies will have significant positive effects on social inclusion, accessibility, health, tourism, landscape and air quality. The process has also acted as a checking mechanism to ensure the effects of proposed ROWIP policies are considered in a robust manner. The SA/SEA process has assisted in developing a framework for monitoring. Indicators have been developed which will be used to monitor the implementation of the Halton ROWIP, to check that the policies are effective in delivering their predicted benefits.

¹ Other Access Routes – Routes for non-motorised traffic that are not definitive public rights of way e.g. Cycleways, amenity/leisure paths, independent footpaths etc

As a result of the SA/SEA process a number of recommendations have been developed by the consultants, which have been considered in the finalising of the ROWIP. Included in these recommendations were additional policies to further increase the sustainability performance of the Plan. These are described in Section 7 (Policies 18 & 19)

- 1.8.2 The ROWIP has also been subject to an Equality Impact Assessment which, identified that:
 - The Plan aims to deliver safe and sustainable access on PROW's, cycleways, bridleways and other access routes, available for use by all residents especially those on low income and visitors to Halton, regardless of race, sexual orientation, age and religion; and
 - Halton, through the ROWIP, will be improving accessibility to people with disabilities. Such improvements will have wider benefits for all users.

2.0 Geographical Context

2

- 2.1 The Rights of Way Improvement covers the whole of the borough of Halton.
- 2.2 Halton is a largely urban area with a current population of 119,500 people. Its two biggest settlements, Widnes and Runcorn, face each other across the Mersey, ten miles upstream from Liverpool and are linked by the Silver Jubilee Bridge (SJB). It shares boundaries with Liverpool, Knowsley, Warrington, St Helens and Cheshire West and Chester Councils. The Borough is made up of the towns of Widnes and Runcorn together with the villages of Hale, Moore, Daresbury and Preston Brook, which are set in attractive countryside.

3.0 Vision Statement and Strategic Aims

3.1 The Vision Statement for Halton's PRoW is as follows:

Halton Borough Council aims to develop, promote and protect a local rights of way network that meets the needs and likely future needs of the public for outdoor recreation, exercise and access to services. Through the preparation and implementation of the Rights of Way Improvement Plan (ROWIP) the Council will evaluate and improve access to local rights of way and other access routes, the countryside, and services within and around Halton for residents and visitors.

- 3.2 In order to achieve this vision ten Strategic Aims have been derived following a network assessment and also an assessment of user needs and demands. These form the foundation of the ROWIP and are as follows:
 - 1. To improve standards of maintenance across the network;
 - 2. To maintain an accurate and up to date Definitive Map and Statement;
 - 3. To promote the health benefits of the network and make it easier for people to incorporate exercise into their daily lives and lead healthier lifestyles;

- 4. To improve accessibility by improving and developing routes that cater for the needs of people with disabilities;
- 5. To increase the use of the network for sustainable transport and utility trips;
- 6. To improve the safety and attractiveness of routes affected by other parts of the transport network;
- 7. To support the rural economy, local businesses countryside, and tourist sites through the promotion of Halton's PRoW network and other access routes, to residents and visitors;
- 8. To seek opportunities to enhance the network through the planning process, and through the various plans and strategies developed by the Council;
- 9. To improve connectivity of the Network and create opportunities for walkers, cyclists and equestrians; and
- 10. To seek opportunities to enhance and extend the public rights of way network and other access routes through cross boundary working.

These ten strategic aims are derived in Chapter 9 of the ROWIP.

4.0 The Process

- 4.1 The process of developing the Rights of Way Improvement Plan has been influenced by a number of factors, including the statutory ROWIP guidance, Halton's statutory Highway duties and powers, the Countryside Agency's advice (now Natural England) and wide ranging stakeholder consultations with the Merseyside Local Access Forum, Cheshire and Warrington Local Access Forum, statutory agencies, path user groups, landowners and parish councils.
- 4.2 In order to develop a sound basis for its ROWIP, Halton identified and evaluated the needs of various users and assessed the current levels of public rights of way and other access provision. Some of the key issues identified in the assessment were:
 - There is no effective bridleway network as such available to horse riders and there is currently no provision to cross the River Mersey on horse back ;
 - With proper provision the Silver Jubilee Bridge (SJB) has the potential to provide the only suitable sustainable river crossing and to be the gateway for all north/south long distance routes;
 - The footpath and cycle track networks are both fragmented in parts;
 - There is the opportunity through cross boundary working to extend the network across the borough boundary into a wider network for all users;
 - > There are very few circular routes for walkers, cyclists and horse riders;
 - Some routes are severed by busy roads and railway lines; and
 - More links are required to create greater connectivity of the public rights of way network and other access routes and to connect with strategic routes and initiatives.
- 4.3 In addition to this work, users were asked to identify those improvements they would like to see happen. The views expressed included:
 - Create more off road routes for all users;
 - Improved/better maintenance of routes;
 - Provide more information about access i.e suitability for prams/push chairs/wheelchairs/visually impaired etc;
 - Improve signing and way marking (including distance and destinations);

- Create additional linkages and circular routes to provide a connected network;
- Provide improved/safer road crossings;
- Provide better lighting of routes;
- Increase/Improve publicity and access to it;
- Remove physical obstructions/obstacles from paths;
- Improve access for all;
- Upgrade paths to provide more multi-user routes;
- Remove stiles and replace with kissing gates;
- More surfaced routes;
- Improve paths surfaces;
- Educate motorists with regards to other users in particular cyclists and horse riders; and
- Provide an updated record of PRoW's and other access routes.
- 4.4 The information gained from both the network and user needs assessments have been carefully considered and distilled into the 10 Strategic Aims, identified in section 3 above, which provide guidance and a focus for all improvement measures contained within the Plan.
- 4.5 The core of the Plan is a 'Statement of Action', which outlines the work the authority proposes to undertake to secure an improved network of local rights and access opportunities. Halton's 'Action Plan' has been developed to address the issues identified in the:
 - Assessment of needs and demands; and
 - Opportunities provided by the network;

It also assesses the links to the wider public benefits and local key strategies. It then addresses the issues through the development of a broad range of measures and initiatives, which are focused on achieving the 10 Strategic Aims of the Plan.

5.0 The Action Plan

- 5.1 This section describes the proposals contained within the Action Plan, which are shown in Table 1. The following provides a key explaining the table headings and symbols used within the Action Plan.
 - **Ref:** A unique reference number that identifies the proposed Action
 - Action: What we are proposing to do in order to achieve the Strategic Aim
 - **Resources:** Whether the proposed Action can be carried out by existing staff and budget or whether additional resources will be required.

The following symbols are used to denote the resources required:

Staff Time

- © Existing HBC Staff
- © © Partnership with others
- ♀ Additional Staff resource required

Funding

- £ Within existing budgets
 ££ Small increase in funding required
 £££ Moderate increase in funding required
- ££££ Major funding required
- **Timescales:** The timescales will need to be flexible in order to make use of opportunities as they arise to maximise public benefit.
- Partners: A list of key partners and stakeholders
- Links: Links to other actions within the Action Plan

Links to Local Transport Plan: This denotes those actions that support the Council's Primary Transport Strategies (PTS)

- ➢ PTS 3 − Cycling
- PTS 7 Highway Maintenance
- PTS 10 Provision for people with disabilities
- PTS 11 Public Rights of Way and Greenways
- PTS 12 Quality Transport Corridors
- > PTS 17 Travel Plans
- > PTS 18 Walking
- **Benefits:** This provides an assessment of those groups identified as benefitting from the proposed actions

Г

Evi	dence of Need:									
	 Users would like to see better maintenan Poor path condition and infrastructure de Poor condition of routes e.g dog fouling a Current users stated that they wanted be surfaced routes; and Well way marked routes increases confic 	ters users and litter a etter maint	; re a deterrent enance of rou	ites, more/	-	ng/way mai	king, better lighting	and more physical	improvements suc	h as more/bette
Ref	Action	Res	ources	Targ	ets & Time	scales	Benefits	Partners	Links to	Links to LTP
		Staff	Funding	Yr 1 & 2	Yr 3 & 4	Yr 5+	_		other ROWIP actions	Policies
M1	Continue to conduct an annual condition survey of the whole public rights of way network	Û	££		Ongoing		All Users, Landowners	HBC, Groundwork Merseyside	M2	PTS 7, 10, 11 18
M2	Continue to maintain a fully signed and way marked network through the annual works programme using data obtained from the annual survey and user reports	Û	££		Ongoing		All Users, Landowners	HBC	M1, H5	PTS 7, 10, 11 18
M3	Where appropriate increase seasonal vegetation clearance and maintenance levels on rights of way and other access routes e.g. The Mersey Way increased to 3 cuts per year and 12 safety inspections (1 per month)	Û	££				All Users, Landowners	НВС	M8,H5	PTS 7, 11, 18
M4	Conduct a Bi-annual condition survey of all cycle tracks	\odot	£				All Users	HBC	M5, M6	PTS 3, 7, 10, 11, 12, 17, 18
M5	Using the information gathered in the survey to review the inspection and maintenance programme - develop a vegetation management plan and cleansing regime	©	££				All Users	НВС	M4	PTS 3, 7, 10, 11, 12, 17, 18
M6	Identify signing and stencilling requirements and draw up an implementation programme	\odot	£				All Users	HBC, Users	M4	PTS 3, 7, 18
M7	Continue to upgrade and improve path surfaces and facilities to ensure that they are in keeping with their environment and suitable for their expected use	Û	£				All Users	HBC, Other Organisations, Developers	M2, M5	PTS 3, 7, 10, 11, 12, 17 ,18
M8	Develop a management strategy for the control of ragwort on the rights of way network, other access routes and road side verges. Publicise the procedure for reporting ragwort 'hot spots'	☺	££				Environment, All Users, Landowners	НВС	M3, M5	PTS 7

Evider	nce of Need:									
	 There is a statutory duty to update and mainta There is a need for a more accurate and up t paths, and increase general awareness of the accer knew existed; There is potential for the Lost Ways Project to To discover the true extent of public access th to formalise and add them to the definitive map and Users are keen to protect routes without legal In the past claims for potential Public Rights o The network assessment has identified gaps i 	o date Definit ess network. I add/upgrade nere is a need d statement wh status; f Way have no	ive Map and Stater n some cases this certain identified ro to map existing rou nere possible; ot been pursued to	nent that, is can have the putes to impr utes with no l	e same effect ove the conn legal status t	t as creatine ctivity of hat link the	ng new paths, as the network; e Public Rights of	beople are made aware	of paths tha	t they never
Ref	Action	Re	sources	Targe	ets & Timeso	ales	Benefits	Partners	Links to other ROWIP	Links to LTP Policies
		Staff	Funding	Yr 1 & 2	Yr 3 & 4	Yr 5+	-		actions	
L1	Continue to review the Definitive Map and Statement and publish a new up-to-date Map and Statement that covers the area managed by Halton, by 2010	0	££			\checkmark	All Users, Landowners	HBC, Users, Landowners, LAF, Parish Councils	L2, L3, L5, L6, L8	PTS 11,18
L2	Distribute copies of the new Definitive Map to all Council Direct Links, Local Libraries and Parish Councils	Û	£				All Users, Landowners	HBC	L1	PTS 10, 11, 17, 18
L3	Make a digital version of the new Definitive Map available on the Council's website	Û	£				All Users, Landowners, Developers	HBC	L1,T10	PTS 10, 11, 17, 18
L4	Develop a recording system (similar to that used for Public Rights of Way) for cycle tracks, permissive routes and other access routes using CAM's and make the information available to the public	٢	£			V	All Users	HBC	L5	PTS 3, 7, 10, 11,12,17, 18
L5	Seek to formalise and record all those routes identified as having no legal status or status unknown during the desk top assessment	©	££	1			Walkers, Cyclists and Equestrians	HBC, Landowners, Users, Parish Councils, LAF	L1, L4	PTS 7, 10, 11, 17, 18
L6	Identify all cross boundary routes and work to ensure consistency of status and alignment.	00	££				Landowners, All Users	HBC, Neighbouring Authorities	L1,L8	PTS 3, 7, 10, 11, 17, 18
L7	Develop and maintain such digital registers as are required by legislation, incorporating such additional information as may be deemed appropriate.	Û	£					HBC		PTS 7, 11
L8	Continue to catalogue existing Definitive Map anomalies, determine preferred actions and seek implementation.	\odot	£££		\checkmark		Landowners, All Users	HBC, Users, Landowners	L1, L6	PTS 11, 18

Г

Evider	nce of Need:									
	 There are clear health benefits associated with There is a lack of awareness of the potential h The Public Rights of Way and other access ro The number of people in Halton with long term 	ealth benefits utes can assis	of using the public t partners trying to	improve the				opportunities for exercis	e and recrea	tion; and
Ref	Action	Res	sources	Targe	ets & Timesc	ales	Benefits	Partners	Links to other ROWIP	Links to LTP Policies
		Staff	Funding	Yr 1 & 2	Yr 3 & 4	Yr 5+	-		actions	
H1	Establish links with other Council officers, plans and strategies involving health issues.	©	£					HBC		PTS 3, 10, 11, 17, 18
H2	Establish links with the Primary Care Trust and other Health Organisations.	00	£					HBC, PCT, Disabled User Groups, The Mersey Forest	H3, H4, H6	PTS 3, 10, 11, 17, 18
H3	Work in partnership to promote the health and well being associated with using the PRoW network and other access routes.	00	££		Ongo	ping	All Users	HBC, PCT, The Mersey Forest	H2,H7,H 8	PTS 3, 10, 11, 17, 18
H4	Use the PRoW network and other access routes to support existing health initiatives such as 'Walking the Way to Health'.	00	££		Ongoing		Walkers	HBC, PCT	H2	PTS 3, 10, 11, 17, 18
H5	Establish a 'Green Gym' programme to assist with the maintenance and improvements of the rights of way network and other access routes.	00	££				All Users	BTCV, Groundwork Merseyside, HBC	M2,M3	PTS 3, 7,18
H6	Seek to establish links with Doctors Surgeries, Dentists, Health Centres etc to distribute information on the access network.	6	£				All Users	HBC, Others	H2	PTS 3, 10, 11
H7	Identify and develop circular and linear routes that can be used to encourage walking, cycling and horse riding for health.	©	£				Walkers, Cyclists	HBC, Groundwork Merseyside, Users, Disabled Groups	НЗ	PTS 3, 11, 18
H8	Promote these routes accordingly e.g short starter routes.	©	££		Ongoing	1	Walkers, Cyclists	HBC, PCT	H3	PTS 3, 10, 11, 18

Evidenc	e of Need:									
	 Too many physical barriers on the access network, There is a need to make the access network more Fewer barriers on routes will increase use; People with limited mobility require a range of route There is a lack of promotion material specifically can be a barrier free routes. 	accessible es of varyi	e by removin ng length an	d terrain;			ving key routes;			
Ref	Action	Res	ources	Target	ts & Timesc	ales	Benefits	Partners	Links to other ROWIP actions	Links to LTP Policies
		Staff	Funding	Yr 1 & 2	Yr 3 & 4	Yr 5 +				
A1	Undertake an accessibility audit of the whole PRoW and minor highways network.	٢	£££				All Users	HBC, Disabled Access Groups, Groundwork Merseyside	A2	PTS 10
A2	Using the information provided by the accessibility audit identify where new routes can be developed or improvements can be made to make the network more accessible to people with restricted mobility, utilising all appropriate modes of travel, and develop an appropriate programme of works/projects.	©	££££					HBC	A1	PTS 7, 10, 11
A3	Establish links with Disabled Access Groups and other groups/organisations that represent people with disabilities.	Û	£					HBC, Disabled Access Groups, Groundwork Merseyside	A1, A4, A5	PTS 10
A4	Work in partnership with mobility impaired people to assist in developing a more accessible network.	00	£					HBC, Disabled Access Groups, Groundwork Merseyside	A1, A3, A5,A7	PTS 10
A5	Work in partnership with visually impaired people to develop improvements to the network that will make it more accessible to them. Seek to provide opportunities for users to enjoy sensory experiences where possible.	00	Not Known		1			HBC, Disabled User Groups	A1, A3, A4, A7	PTS 10
A6	Ensure that all new and improved routes comply with the DDA and the British Telecom 'Countryside for all' Design Standards where reasonable and practical to do so.	Û	£		Ongoing			HBC, Developers	A7	PTS 3, 7, 10, 12, 18
A7	Promote new and existing routes that are barrier free.	Û	££		\checkmark		All Users	HBC	A4, A5, A6, A8, A9	PTS 10
A8	Continue to implement the principles of the least restrictive option when authorising new structures.	©	£	Ongoing	1		All Users	HBC, Landowners	A2, A7,	PTS 10
A9	Continue to encourage landowners to allow the Council to install gates in place of existing stiles that require repair or replacement.	00	£	Ongoing			Walkers, Disabled, Users	HBC, Landowners	A7, A8	PTS 10

Strategic Aim 5: To increase the use of the Network for sustainable transport and utility trips

- > Public Rights of Way and other access routes can make a positive contribution to addressing accessibility to jobs, education, health, shopping and other quality of life issues for socially excluded people in Halton;
- > The Transport and Access networks could be better integrated;
- Improving infrastructure in urban areas is likely to increase levels of walking and cycling;
- Whilst promotional materials are well received, non-users are unaware of the existence and potential benefits that the local access network can have for the community;
- > Potential users lack confidence using rights of way and other access routes;
- > Subtle messaging, language and pictures are key to empowering people to have confidence in using the network. Information needs to be appropriate and inclusive to people's needs to allow them to make their own decisions about their ability to use a route;
- Marketing and promotion needs to be improved; and
- Publicise barrier free routes.

Ref	Action	Res	ources	Targ	ets & Times	scales	Benefits	Partners	Links to other ROWIP actions	Links to LTP Policies
		Staff	Funding	Yr 1 & 2	Yr 3 & 4	Yr 5+				
ST1	Continue to identify and improve off-road routes linking communities with schools, employment centres and local services.	©	£			\checkmark	Walkers, Cyclists	HBC, User Groups, Schools, Colleges, Employers	ST3, ST12, SA1	PTS 3, 10, 11, 12, 17 ,18
ST2	Improve enforcement and management of the urban public footpaths and other access routes to combat litter, fly-tipping and dog fouling.	©	££				All Users	HBC, User Groups		PTS 7
ST3	Continue to seek improvements for non-motorised travel in proposals for new developments. Seek to secure funding from developer contributions.	00	£			\checkmark	All Users	HBC, User Groups, Developers	ST1	PTS 3, 10, 11, 12, 17 ,18
ST4	Develop walking and cycling routes from public transport interchanges.	00	£				Walkers, Cyclists	HBC, Transport Providers	ST5, ST7, ST10, ST11, T11	PTS 3, 12, 18
ST5	Promote the use of public transport on leaflets and website.	©	££			V	All Users	HBC	ST5,ST9	PTS 3, 10, 11, 12, 17,

									18
ST6	Publish rights of way guidance for developers.	©	£			All Users	НВС		PTS 7, 10, 11
ST7	Identify existing links between the rights of way network, other access routes and local bus and rail services.	©	££	V		Walkers, Cyclists	HBC, User Groups	ST4, ST8	PTS 3, 11, 12, 17, 18
ST8	Ensure that rights of way, cycleway and other access route connections are considered when planning new bus routes and stops.	©	£			Walkers, Cyclists	HBC, Developers, User Groups	ST7, ST9	PTS 3, 10, 11, 12, 17, 18
ST9	Promote selected routes through time tables, bus route information maps, bus interchanges and train stations.	00	£	V		All Users	HBC, Bus and Train Operators	ST5, ST7, ST8	PTS 3, 10, 11, 12, 17, 18
ST10	Ensure that, wherever possible promoted routes can be accessed using public transport.	©	£	V		All Users	HBC	ST4	PTS 12
ST11	Provide relevant public transport information on promotion leaflets for walking and cycling.	©	£	V		Walkers, Cyclists	HBC	ST4	PTS 3, 10, 11, 12, 18
ST12	Where appropriate work to integrate the PRoW and other access routes with work and school travel plans.	00	£		V	Walkers, Cyclists	HBC, Schools, Colleges and Businesses	ST1	PTS 17
ST13	Continue to seek to upgrade footpaths where appropriate to provide greater opportunities.	0	£££	Ongoing	<u> </u>	All Users	HBC, User Groups, Neighbouring Authorities, Landowners The Mersey Forest	ST14, SA1, CO1, CO2, CO3, CO4	PTS 3, 10, 11, 12, 17 ,18
ST14	Seek to develop a multi-user route across the River Mersey.	00	£££		N	Walkers, Cyclists, Horse Riders	HBC, User Groups, Sustrans, BHS, The Mersey Forest	ST13, T7, T8, T9	PTS 3, 10, 11, 17 ,18
ST15	Continue to ensure that the needs of disabled users, walkers, cyclists and horse riders, where appropriate, are taken into consideration in the design of new highway schemes.	©	£	Ongoing	1	All Users	НВС	ST1, ST8, ST13, SA1, SA2, P2, T8	PTS 3, 10, 11, 12, 18

Eviden	ce of Need:									
	 Path users find crossing busy roads difficient Driver attitude and awareness of equestriation The illegal use of motor vehicles on the a other users and quite often, the problem simply 	ans and c access ne	vclists could b work causes	e improved safety issue	and as for users a	nd concern	to landowners. A	ttempts to restrict access	to resolve problem	is can impact or
Ref	Action	Res	ources	Targ	ets & Times	cales	Benefits	Partners	Links to other ROWIP actions	Links to LTP Policies
		Staff	Funding	Yr 1 & 2	Yr 3 & 4	Yr 5+	-			
SA1	Undertake a safety audit to identify safety issues on the Network and in particular where the PRoW network and other access routes are crossed by the road network, and seek opportunities to make and fund improvements.	Û	££		\checkmark		All Users	HBC	SA2, SA3, ST1, ST13	PTS 3, 10,11, 12, 17, 18
SA2	Identify where 'missing links' in the network, which require users to travel along busy roads and develop solutions including verge improvements, creation agreements/orders.	٢	£		\checkmark		All Users	HBC	SA1, SA3, CO6, CO7	PTS 3, 10,11, 12, 17, 18
SA3	Identify locations where the network is crossed by the rail network and, working with the appropriate authorities, develop measures to improve safety, as required.	©	£		\checkmark		All Users	HBC Network Rail Train Operating Companies	SA1, SA2, SA4, SA5	PTS 3, 10, 11, 12, 17 18
SA4	Identify roadside verges that are suitable for use by non- motorised traffic and footway improvements that can provide safe links between routes. Compile a register of identified verges.	©	£		\checkmark		All Users	НВС	SA1, SA2, SA3, SA5	PTS 3, 10, 11, 12, 18
SA5	Seek to create 'Behind the Hedge' routes to provide missing links where appropriate, and safe to do so.	00	£££			\checkmark	All Users	HBC, Users, Landowners	SA1, SA2, SA3, SA4	PTS 3, 10, 11, 12 18
SA6	Improve driver awareness of equestrians and cyclists and cyclists awareness of horses and walkers.	00	££		Ongoing	I	Equestrians, Cyclists	HBC, Road Safety Partnership		PTS 3, 11
SA7	Work in partnership to promote road safety for equestrians.	00	££		Ongoing		Equestrians	HBC, BHS, Road Safety Partnership	T14	PTS 11, 12
SA8	Continue to provide education and training that promotes cycle safety and seek to extend this to include equestrians.	00	££		Ongoing		Cyclists, Equestrians	HBC, Sustrans, BHS, Users, Road Safety Partnership		PTS 3, 11

Strategic Aim 7: To support the rural economy, local businesses, countryside, and tourist sites through the promotion of Halton's PRoW network and other access routes, to residents and visitors.

- > A good accessible network will benefit tourism, local businesses and the rural economy;
- > Improvements to Public Rights of Way and other access routes that link to tourist attractions will greatly enhance the visitor experience;
- > Development and improvement to the bridleway network, together with suitable network promotion and increased information can boost Equine tourism, which can make a considerable contribution to the local economy;
 - > Coastal tourism will benefit from a better connected access network;
 - Marketing and promotion needs to be improved;
 - > There is a lack of promotion material specifically catering for mobility impaired users and equestrians; and
- > In the past promoted events have been popular but limited to walking and cycling groups this should be extended.

Ref	Action	Res	ources	Targ	ets & Times	cales	Benefits	Partners	Links to other ROWIP actions	Links to LTP Policies
		Staff	Funding	Yr 1 & 2	Yr 3 & 4	Yr 5+				
T1	Identify and list sites requiring improved links to the surrounding network of PRoW and other access routes. Investigate, prioritise and implement options for securing improved access to poorly served sites.	©	£			\checkmark	Site Managers, Landowners, All Users	HBC, Users, Site Managers	T2,T3,T4	PTS 3, 10, 11, 12, 18
T2	Identify and develop circular and linear recreational routes to and from Countryside and Tourist Sites.	©	£				All Users, Providers	HBC, Users, Site Managers	T1,T4	PTS 3, 10, 11, 18
T3	Identify and develop access opportunities to Open Access and Registered Common Land.	©	££		\checkmark		Walkers	HBC, Users, Landowners	T1	PTS 10, 18
T4	Seek to develop links with tourism and accommodation providers to distribute information on the access network and other routes, to assist in the promotion of rivers, canals and other tourist attractions in the Borough for recreational purposes.	©	£				All Users, Providers	HBC, Providers	T1,T2	PTS 3, 10, 11, 18
Τ5	Provide information on the accessibility of routes as determined by accessibility audits using suitable formats and medias.	C	££			\checkmark	Users	НВС		PTS 3, 10, 11, 18
Т6	Identify, develop and promote links from the Trans Pennine Trail into the surrounding urban centres and tourist	©					Users	HBC, Sustrans,		PTS 3, 10, 11,

	destinations.		££				Users		18
Τ7	Develop strategic routes for all users including horse riders, where possible, to support the development of long distance routes such as the North West Coastal Trail and to facilitate connections between other initiatives such as the Weaver Valley Park, The Mersey Waterfront, Upper Mersey Forest park.	00	££££		V	All Users	HBC, MLAF, Neighbouring Authorities, Users, 4NW, The Mersey Forest, Other Organisations	ST14, T9, P6	PTS 3, 10, 11, 18
Т8	Seek to provide a multi-user River Crossing, including provision for equestrians, to facilitate proposed regional and national trails.	00	££	\checkmark		All Users	HBC, MLAF, BHS, Sustrans, Users, The Mersey Forest	ST14	PTS 3, 10,11, 12, 17, 18
Т9	Continue to support partners in the development of new routes and trails.	00	£		\checkmark	All Users	HBC, Other Authorities, The Mersey Forest, Other Organisations	ST14, T7	PTS 3, 10,11, 12, 17, 18
T10	Continue to develop the PRoW website and seek to include interactive web routes for all users with links to local services and tourist attractions.	٢	£	\checkmark		All Users	HBC	L3	PTS 3, 10, 11, 18
T11	Provide public transport information at key sites and along promoted routes.	©	£			Users	HBC, Transport Providers	ST4	PTS 3, 11, 12, 18
T12	Establish links and work with Parish Councils to erect map display boards at suitable locations throughout the Borough.	©	££			Users	HBC, Parish Councils		PTS 11
T13	Seek to continue to develop the series of 'Halton Village Walks' leaflets.	©	££			Walkers	HBC, Groundwork Merseyside		PTS 10, 11, 18
T14	Research and develop other promotional leaflets for walkers, horse riders and cyclists.	©	££			All Users	HBC, Groundwork Merseyside, Users	SA7	PTS 3, 10, 11, 18
T15	Seek to Identify and develop routes to link tourist accommodation e.g. hotels, B+B's to the network and other attractions.	©	£			Providers, Visitors, Users	HBC, Providers		PTS 3, 10, 11, 18
T16	Produce a leaflet distribution strategy	©	£			All Users	HBC		PTS 3, 10, 11, 12, 17,18

Strategic Aim 8: To seek opportunities to enhance the network through the planning process and through the various plans and strategies developed by the Council.

- > In the past a number of developments have had a detrimental effect on the access network;
- > Many developments have the potential to contribute to the access network through dedication, permissive and concessionary means;
- > The development of access opportunities through consultation on newly proposed tourist attractions will provide further opportunity for users and potentially secure new routes, ensuring that public rights of way and other access routes can further contribute to the local economy;
- > Plans for all developments i.e housing, industrial, new tourist attractions/accommodation etc should include provisions for walking, cycling and horse riding, where appropriate;
- Rights of Way Improvement Plans have the potential to link with a number of plans and strategies through shared aims and objectives; and
- There are opportunities to promote the network with partners who have similar aims and objectives to the Rights of Way Improvement Plan.

Ref	Action	Res	ources	Targ	ets & Times	cales	Benefits	Partners	Links to other ROWIP actions	Links to LTP Policies
		Staff	Funding	Yr 1 & 2	Yr 3 & 4	Yr 5+				
P1	Seek to prevent developments that have a detrimental impact on the existing network.	©	£		Ongoing		All Users	HBC	P3, P5	PTS 3, 10, 11, 18
P2	Continue to ensure that all new developments link to the network by appropriate dedicated footpaths, bridleways and cycleways.	÷	£		Ongoing		All Users	HBC, Developers, Users		PTS 3, 10, 11, 12, 18
P3	Seek to improve the recognition & protection of public rights of way and other access routes in the planning process and the use of planning gain to enhance facilities.	©	£		\checkmark		All Users	HBC, Developers	P1	PTS 3, 10, 11, 18
P4	Establish firm linkages with existing plans and strategies to integrate public rights of way, other access routes and the ROWIP to enable shared aims and objectives to be delivered.	©	£				All Users	НВС		PTS 3, 7, 10, 11, 12, 17, 18
P5	Produce a Guide to Development and Public Rights of Way for the planners and developers.	Û	£		V		All Users	HBC	P1	PTS 3, 10, 11, 18
P6	Improve current links with partners and seek to establish new relationships to facilitate the identification and development of cross boundary routes and national and regional trails.	00	£		\checkmark		All Users	HBC, Neighbouring Authorities, LAFs, The Mersey Forest, 4NW	Τ7	PTS 3, 10, 11, 12, 17, 18

Eviden	ce of Need:									
	 The access network is fragmented partic There is a lack of provision for equestriar Improvements are needed to improve co Horse riders and cyclists want a range of Horse riders would like longer cross bour All users want more off-road routes; There is a need to establish clearer relation There is a need to map definitive routes, 	ns which m nnectivity c circular ro ndary route onships wi	eans that man of routes; utes of varying s and links to th cycling and	y have to tr g lengths; National Tra equestrian	ails; groups to as	ssist in route	provision and dev	relopment; and		ccess.
Ref	Action	Res	ources	Targ	ets & Times	scales	Benefits	Partners	Links to other ROWIP actions	Links to LTP Policies
		Staff	Funding	Yr 1 & 2	Yr 3 & 4	Yr 5+			actions	
CO1	Upgrade footpaths to bridleways, where appropriate, to assist in the development of a more cohesive network of routes available to equestrians and cyclists.	©	£££				All Users	HBC, Users, BHS, Neighbouring Authorities	ST13	PTS 3, 10, 11
CO2	Upgrade cycle tracks to bridleways, where appropriate, to assist develop a connected network of routes available to equestrians.	©	£££				All Users	HBC, Users, Landowners, Neighbouring Authorities	ST13	PTS 10, 11
CO3	Upgrade footpaths to shared use cycle tracks, where appropriate, to develop a connected network of routes for cyclists.	©	£££		\checkmark		Cyclists	HBC, Users, Sustrans	ST13	PTS 3, 10, 11 18
CO4	Seek Creation Agreements/Orders to make missing links, where sufficient need has been established.	00	££				All Users	HBC, Users, Landowners	ST13	PTS 3, 10, 11 18
CO5	Ensure that all gates fitted on routes with equestrian rights have latches that can be operated from horse back.	\odot	£				Equestrians	HBC, Landowners		PTS 10, 11
CO6	Continue to identify and develop off road walking, cycling and horse riding routes.	©	£				All Users	HBC, Users,	SA2	PTS 3, 10, 11 18
C07	Seek to identify and develop linkages to improve connectivity of the existing network and new routes.	0	£				All Users	HBC, Users	SA2	PTS 3, 10, 11 18
CO8	Seek to identify, develop and promote the use of 'Quiet Lanes' to benefit all non-motorised users.	©	£			\checkmark	All Users	HBC		PTS 3, 10, 11 17, 18

Strategic Aim 10: To seek opportunities to enhance and extend the Public Rights of Way network and other access routes through cross boundary working

- Horse Riders want to be able to access the Salt Marshes at Frodsham, the Aston Ring and other neighbouring bridleway routes/networks; Horse riders requested the creation and development of routes in the north of the Borough; There are opportunities to extend and improve the network available to Halton residents for walkers, horse riders and cyclists; and There is the opportunity to facilitate the development of national and regional trails through the Borough. \triangleright

- \triangleright

Ref	Action	Resc	ources	Targe	ts & Timeso	ales	Benefi ts	Partners	Links to other ROWIP actions	LTP Walking and Cycling
		Staff	Funding	Yr 1 & 2	Yr 3 & 4	Yr 5+				Cycling
CB1	Re-establish links with St Helens Bridleway Group and St Helens Council to facilitate the development of the Old Mineral Line, as a multi-user route for walkers, horse riders and cyclists.	Û	££	1			All Users	St. Helens BC, Groundwork Merseyside, Users, Landowners, The Mersey Forest	CB2,CB4,CB5CB 6	PTS 3, 10, 11, 17, 18
CB2	Research the status of the route along the north side of the Manchester Ship canal with a view to upgrading to a bridleway to improve access for walkers, horse riders and cyclists, through the Upper Mersey Valley Regional Park	00	££	\checkmark			All Users	Warrington BC, HBC, The Mersey Forest, Groundwork Merseyside,	CB5	PTS 3, 10, 11, 18
CB3	Seek to move the Mersey Way at Hale further away from the shore to ensure longevity of the route and upgrade sections of bridleway to provide a multi-user route for all users that connects to the Mersey Waterfront Park.	00	££££				All Users	HBC, Landowners, Users	CB5	PTS 3, 10, 11, 18
CB4	Establish links with the new Cheshire West & Chester Unitary Council with a view to replacing the old bridge across the Weaver Navigation to provide a multi –user connection into the Weaver Valley Regional Park and the Weaver Way for horse riders, walkers and cyclists.	Û	££££		\checkmark		All Users	HBC, Cheshire West & Chester BC, British Waterways, Users, Landowners	CB5	PTS 3, 10, 11 ,18
CB5	Identify, create and develop cross boundary links into neighbouring networks.	00	£££				All Users	Neighbouring Authorities	CB1,CB2,CB3CB 4,CB6,CB7	PTS 3, 10, 11 ,18
CB6	Establish links with partners to enable the development of the North West Coastal Trail in Halton.	00	££££				All Users	Neighbouring Authorities, 4NW, The Mersey Forest	CB5	PTS 3, 10, 11 ,18
CB7	Seek to develop, with partners, a multi-user crossing over the River Mersey.	00	££££				All Users	HBC, MLAF, Neighbouring Authorities, BHS, Users, Sustrans 4NW, The Mersey Forest	CB5	PTS 3, 10, 11, 18

6.0 IMPLEMENTATION AND MONITORING

6.1 **Implementation**

Whilst there is a statutory requirement to produce a Rights of Way Improvement Plan, there is no requirement on Local Authorities to implement the plan. Specific funding has not been allocated to deliver improvements, so local authorities have to bid for funding to deliver the proposed improvements.

Rights of Way Improvement Plans are meant to be aspirational and ambitious in identifying potential improvement to the network. Therefore we have cast our net wide when considering ways to improve the network whilst recognising that it would not be possible to implement them all immediately.

The Council will need to work in partnership with a range of organisations in order to deliver many of the proposed actions. Additional funding will be required and will be sought from both internal and external sources.

6.2 Monitoring

It is intended that the Council's existing Public Rights of Way Milestone Statement will be the delivery mechanism for the ROWIP improvements. Details of proposed site specific schemes will be included within the Milestone Statement Progress Report, which outlines a programme of works.

6.3 Identifying 'Quick Wins'

It is clear that many of the Actions identified will require much time and the allocation of substantial resources to deliver. There are however, some actions that can be delivered within a shorter timescale, and within current resources. These actions are likely to be delivered within a shorter period of time as their implementation does not rely on identifying additional external funding. In broad terms, the improvements, which Halton Borough Council and their partners can best make progress on delivering, are those within the control of the Council.

The Council will therefore endeavour to identify 'Quick Wins' to ensure the improvement and development of the network progresses whilst more detailed/complex schemes are developed.

7.0 RIGHTS OF WAY IMPROVEMENT PLAN (ROWIP) POLICIES

7.1 In preparing the Rights of Way Improvement Plan, it became clear that in order to provide direction on many of the issues identified, it was necessary to develop a wide range of policies, which are summarised below.

Policy R1

Halton Borough Council will seek to support the aspirations and work of partner authorities and organisations in identifying opportunities and securing improvements and additions to the rights of way network and other access routes through their own policies and the planning system. The Authority will look to partners for support in pursuing the aims and objectives of the Rights of Way Improvement Plan, including cross boundary working.

Policy R2 (U1) Walking

Halton Borough Council will protect and seek to enhance the network available to walkers and cater for their needs. Priority will be given to making the existing network more accessible to those with limited mobility, where appropriate.

Policy R3 (U2) Cycling

Halton Borough Council will protect and seek to enhance the network available to cyclists. Opportunities to expand the available traffic-free and 'on-road' networks will be pursued, where appropriate.

Policy R4 (U3) Horse Riders and Carriage Drivers

Halton Borough Council will protect and seek to enhance the network available to horse riders and carriage drivers. Opportunities to expand and improve the available traffic free and 'on road' networks will be given a priority.

Policy R5 (U4) Motor Vehicles

In pursuing the aims of the Rights of Way Improvement Plan, Halton Borough Council will have due regard to the rights of motorised vehicular users, where appropriate.

Policy R6 (U5) Access for All

In developing and improving the local rights of way network and other access routes, Halton Borough Council will have due regard to the requirements of the Disability Discrimination Act 1995. The Council will seek to make the local rights of way network and other access routes as accessible as possible to people through the provision of clear information and by adopting an approach of the least restrictive option in route management, as outlined in Policy R15 (M2) Authorisation and Management of Structures on Local Rights of Way.

Policy R7 (U6) Encouraging Greater Use of the Network

Halton Borough Council will seek to raise awareness of the availability and benefits of the rights of way and access network. The Authority will support the aims of other bodies promoting greater use of the network and encourage partner authorities to be pro-active in their efforts to meet the needs of existing and potential users.

Policy R8 (U7) Minimising Conflict

In pursuing the aims of its Rights of Way Improvement Plan, Halton Borough Council will seek to ensure that the rights of farmers/landowners are respected and encourage responsible use of the network. Where appropriate, the Authority will initiate measures to minimise conflict between users.

Policy R9 (Imp1) Improving Network Connections

Halton Borough Council recognises that one of the biggest problems faced by users is the lack of connectivity of the internal and cross boundary networks, especially bridleways. Where problems are identified, opportunities will be sought to improve connectivity, where appropriate, with priority given to multi-user connections.

Policy R10 (Imp2) Improving Network Safety

Halton Borough Council will seek improvements to the safety of vulnerable users where they have cause to cross a highway in order to access the local rights of way network and other access routes. Where safety is identified as being a concern, the Authority will consider a wide range of options such as revised verge management, improved visibility, signing etc. Priority will be given to improving those routes which cater for a combination of horse riders, cyclists and walkers.

Public Path Order (PPO) applications will normally be supported by the Authority where there is seen to be benefits to both landowner and user. PPO's will normally be processed in the order in which they are received, except in the following circumstances where orders may be considered sooner:

- > Where processing of an order would allow the Council to pursue a significant access opportunity such as identified through the Rights of Way Improvement Plan;
- Where an order has been made by the Council in the capacity as Planning Authority to facilitate approved development;
- Where the processing of an order could save significant costs incurred in other Rights of Way functions; and
- > Where public safety can be improved.

PPO's will be prioritised as above to enable orders to be made that have a significant impact on the path network.

Policy R12 (L2) Dedications and Creation Agreements

Halton Borough Council has powers to accept the dedication of a new right of way under Section 25 of the Highways Act 1980. Agreements will be considered:

- Where a dedication is offered in lieu of a Modification Order and satisfies the evidence for that order, enabling the early addition of the route to the Definitive Map; and
- Where the requirement to make a dedication forms part of an obligation under the Town and Country Planning Act 1990, Section 106.

Maintenance liability will normally only be accepted where;

- > The addition of a path is of strategic public benefit;
- No initial additional expenditure by the Authority is necessary to bring a path into a fit state of use; and
- > Limitations on the use of the route are not onerous to the public.

The Council will also consider dedication or creation agreements that secure a line/corridor through which it intends to develop a future route, previously identified through the Greenways Study, Bridleways Studies, ROWIP etc. When pursuing such agreements physical works may or may not be required by the landowner and any ensuing maintenance liabilities will be accepted by the Council.

Policy R13 (L3) Width of New Routes

Halton Borough Council has a duty to assert the rights of the public (Highways Act 1980, Section 130) when making orders or consulting on new routes. As a result, the Authority requires a minimum width of 2m for footpaths and 4m for bridleways, which are created by a Public Path Order (PPO) or dedication, except where a path has been previously fenced on both sides, when there is the presumption that the full available width should be recorded as the width. Where possible a 'gold standard' width of 5m for bridleways will be sought.

For Greenway routes intended for all users and those routes that are considered to be of strategic importance, the Council will seek a width of 10m to cater for the different classes of user and to allow for the provision of trees, hedges and benches to enable walkers to rest.

However, the Council recognises that sometimes it will be necessary to accept a lesser width or localised narrowing in order to create a route. It will therefore, endeavour to achieve the best and most appropriate width that fits the route's proposed purpose and its surroundings.

Policy R14 (M1) – Maintenance of the Network

Halton Borough Council has a duty to assert and protect the rights of the public to enjoy the path network (Highways Act 1980 S130). The Authority will normally prioritise its actions as follows, whilst minimising their impact on the natural and built environment:-

- > Where public safety can be improved;
- According to the level of public use;
- Where the Council feels there would be a significant benefit to those with limited mobility;
- Where the Council's actions could result in a significant positive impact on the local rights of way network;
- Where actions by landowners and managers are in direct conflict with the Highways Act 1980;
- Where the Council is bringing a path into a 'fit' condition with the intention of adding it to the Definitive Map; and
- Where there is evidence that either the Definitive Map or Statement is incorrect.



Policy R15 (M2) Authorisation and Management of Structures on Local Rights of Way

Halton Borough Council will seek to keep the number of newly authorised structures erected on the local Rights of Way network to a minimum, to minimise the impact on legitimate users. In order to achieve this, only gates will normally be authorised to avoid unnecessary problems caused by stiles.

In most cases the least restrictive option available will be favoured, although careful consideration will be given to the needs of the farmers and horse owners for structures to be stock proof and any historic value, prior to replacement.

It should be noted that where a structure is no longer needed for stock control purposes and does not meet the criteria for authorisation, the Authority will seek the removal of that structure, leaving a clearly 'way marked' gap

Policy R16 (M3) Authorising new Bridges and Associated Structures on Local Rights of Way

Where a landowner creates a new ditch, pond or channel that crosses an existing right of way, a suitable bridge or structure must be provided, which can accommodate all legitimate users safely and without restriction.

Policy R17 (M4) Enforcing the Removal of Agricultural Obstructions

Halton Borough Council will endeavour to resolve any agricultural obstructions by negotiation with the landowner/farmer. However, where this fails, the Council will take action to address the identified problem, using its powers under Sections 134 and 137A of the Highways Act 1980.

Policy R18 (M5) Sustainable Practice

Halton Borough Council will aim to ensure that sustainable processes are employed for the procurement of goods and services associated with the management and maintenance of the PRoW network and other access routes.

The Council will also aim to ensure that the waste generated as a result of improvements to or the maintenance of the PRoW network and other access routes and indeed any litter, is managed sustainably, following the principles of the waste hierarchy to reduce, re-use and recycle, as appropriate.

Policy R19 (M6) Community Participation

Halton Borough Council will aim to develop communication with local communities about the PRoW network and other access routes and provide opportunities, wherever practical and possible, to be involved in their management and maintenance.